

# CORE Payment & Remittance EFT Enrollment Data Rule Version PR.2.0 March 2024

Revision History for CORE Payment & Remittance EFT Enrollment Data Rule

Version	Revision	Description	Date
3.0.0	Major	CORE 380 EFT Enrollment Data Rule balloted and approved via CORE Voting Process.	June 2012
3.0.1	Minor	<ul> <li>Non-substantive adjustments to the CORE-required Maximum EFT Enrollment Data Set to improve usability:</li> <li>Further distinguished Data Elements that do not obligate the provider to submit any associated data but provide essential context for related Sub-elements</li> <li>Addressed table formatting inconsistencies</li> <li>Ensured consistency between data elements</li> </ul>	
PR.1.0	Minor	<ul> <li>Non-substantive adjustments to support re-organization of operating rules into rule sets organized by business transaction (e.g., Eligibility &amp; Benefits, Claim Status, etc.) rather than phase (e.g., Phase I, II, etc.) as approved by the CORE Board in 2019.</li> <li>Operating rule naming, versioning and numbering methodologies updated to align with business transaction-based rule sets.</li> </ul>	May 2020
PR.2.0	Major	Substantive updates to the CORE-required Maximum EFT Enrollment Data Set and rule requirements to address current and emerging business needs balloted and approved via the CORE Voting Process.	March 2024

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## 1. Background Summary

The CORE Payment & Remittance Operating Rule Set addresses a range of operating rule requirements for both the HIPAA-adopted ASC X12 005010X221A1 Health Care Claim Payment/Advice (835) Technical Report Type 3 Implementation Guide and associated errata (hereafter X12 v5010 835) transaction, also known as the Electronic Remittance Advice (ERA), and the Electronic Funds Transfer (EFT) by addressing operating rules related to the Nacha ACH (Automated Clearing House) CCD (Corporate Credit or Debit Entry) plus Addenda Record (hereafter CCD+) and the X12 835 TR3 TRN Segment (hereafter the CCD+ and X12 835 TR3 TRN Segment together are the Healthcare EFT Standards).<sup>1</sup>

Along with the ERA, the EFT or electronic payment made to the provider from the health plan furthers the automated processing of healthcare payments by eliminating manual processing of paper checks. This rule builds upon the other CORE Payment & Remittance Operating Rules by addressing a key barrier to the use of EFT by providers — a cumbersome and, in many cases, incomplete EFT enrollment data set that does not support automation.

# 1.1. EFT Enrollment Challenges and Opportunities

During initial rule development in 2012, healthcare providers or their agents<sup>2</sup> faced significant challenges when enrolling to receive EFT payments from a health plan including:

- Variation in data elements requested for enrollment
- Variation in the enrollment processes and approvals to receive the EFT
- Absence of critical elements addressing provider preferences on payment options

Conversely, health plans were challenged by the effort and resources required to enroll providers and maintain changes in provider information over time. As a result, some plans prioritized converting high volume claim submitters to EFT over lower volume submitters, even though the low volume submitters may have accounted for the most providers submitting claims.

Consistent and uniform operating rules enabled providers to quickly, securely, and efficiently enroll for EFT and mitigate:

- Complex and varied enrollment processes
- Variation in data elements requested for enrollment
- Lack of electronic access to enrollments
- Missing requests for critical elements that help address provider preference and system-wide automation
- Risks of fraudulent enrollments

## And supported:

- Reduced staff time spent on phone calls and websites
- Increased ability to conduct targeted follow-up with health plans
- Broader adoption of EFT by providers
- Coordinated next steps in enrollment and payment process

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<sup>&</sup>lt;sup>1</sup> The CCD+ and X12 835 TR3 TRN Segment are adopted together as the Federal Healthcare EFT Standards in <u>CMS-0024-IFC</u>: Administrative Simplification: Adoption of Standards for Health Care Electronic Funds Transfers (EFTs) and Remittance Advice, 01/10/12.

<sup>&</sup>lt;sup>2</sup> One who agrees and is authorized to act on behalf of another, a principal, to legally bind an individual in particular business transactions with third parties pursuant to an agency relationship. Source: West's Encyclopedia of American Law, edition 2. Copyright 2008 The Gale Group, Inc. All rights reserved.

In 2023, the CORE Participants evaluated opportunity areas and updated the CORE Payment & Remittance EFT & ERA Enrollment Data Rules to address current and emerging business needs identified by industry. For ease of reference, new and updated rule requirements approved via this maintenance process are highlighted in gray.

# 2. Issue to be Addressed and Business Requirement Justification

Prior to initial publication of this rule, large and small providers struggled with the complexities of enrolling in unique health plans and maintaining their banking information for EFT. The enrollment process often necessitated establishing new banking relationships, sometimes with multiple banks, adding layers of complexity. Health plans also encountered challenges in collecting and processing banking and identification information from each provider seeking payment. The frequent changes in provider bank account details, typically resulting from changes in banking partnerships or internal shifts in staffing and affiliations, further complicated the process. These challenges led to the identification of common lessons learned and best practices to support industry efforts to streamline EFT enrollment workflows.

According to the 2022 CAQH Index, adoption of the EFT transaction increased from 50% to 75% over the past decade<sup>3</sup>, a result of broad industry education, complementary operating rules, and comfort with automation. However, adoption gaps remain. In 2023 CORE Participants identified a number of persistent opportunities for improving the EFT enrollment process. These included updates to the EFT Enrollment Data Set to address evolving business needs and addition of specific process-oriented requirements aimed at encouraging participating and reducing enrollment barriers. Key enhancements include:

- Securing enrollment data and forms to mitigate fraud risks
- Expanding scope of the rule to support bulk enrollment capabilities
- Ensuring efficient and timely delivery of enrollment notifications
- Providing transparency on EFT fees and guidance on opt-in/opt-out processes for non-EFT electronic payment methods

### 2.1. Problem Space

During initial rule development, CORE EFT & ERA Subgroup Participant surveys and discussion identified significant barriers to achieving industry-wide adoption of EFT and ERA; much of these findings were reiterated by CORE and Nacha research as well as research by other industry efforts. One of the key barriers identified is the challenge faced by providers due to the variance of processes and data elements requested when enrolling in EFT with a health plan. Issues included variations in data terminology used for the same semantic concept (i.e., "Routing Number" vs. "Bank Routing Number"), resulting in inconsistent data entry leading to manual follow up and resubmissions. Further, in many cases these enrollment processes did not address the key items that are needed to use the EFT enrollment information to fully automate payments. As a consequence, providers were often reluctant to implement the EFT payment with many health plans, particularly those plans that had seemingly difficult or extensive requirements.<sup>4</sup>

#### 2.2. CORE Process in Addressing the Problem Space

To address the Problem Space and inform development of this CORE Payment & Remittance EFT Enrollment Data Rule, the initial CORE EFT & ERA Subgroup and its Work Group conducted a series of surveys, numerous Subgroup discussions and significant review of industry EFT enrollment forms and industry terms. The Subgroup further researched and incorporated insights from existing industry initiatives (e.g., Workgroup for Electronic Data Interchange [WEDI], American Medical Association [AMA], etc.).

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<sup>&</sup>lt;sup>3</sup> CAQH Index Reports

<sup>&</sup>lt;sup>4</sup> CORE/Nacha White Paper: Adoption of EFT and ERA by Health Plans and Providers: A White Paper Identifying Business Issues and Recommendations for Operating Rules (2011).

In the ten years following the initial publication of this rule, CORE conducted annual maintenance of the EFT Enrollment Data Set and made no substantive updates. In 2023, to address industry needs to drive greater EFT and ERA adoption and enhance transparency, security and fraud detection, the CORE Enrollment Data Task Group launched a comprehensive review of the rule requirements and associated enrollment data set, ultimately approving substantive adjustments to both.

# 3. Scope

### 3.1. When the Rule Applies

This rule applies when a health plan or its agent is enrolling a healthcare provider or its agent for the purpose of engaging in the payment of healthcare claims electronically using the HIPAA-mandated Healthcare EFT Standard.

# 3.2. CORE-required Maximum EFT Enrollment Data Element Set

The data elements identified in the <u>CORE-required Maximum EFT Enrollment Data Set Companion</u> <u>Document</u> are the maximum number of data elements that a health plan or its agent may require a healthcare provider or its agent to submit to the health plan for the purpose of engaging in the payment of healthcare claims electronically.

These enrollment data elements represent a "controlled vocabulary" to provide a common, uniform, and consistent way for health plans to collect and organize data for subsequent collection and use. A controlled vocabulary reduces ambiguity inherent in normal human languages (where the same concept can be given different names), ensures consistency and is potentially a crucial enabler of semantic interoperability.

The CORE-required Maximum EFT Enrollment Data Set (i.e., a controlled vocabulary) mandates the use of predefined and authorized terms that have been preselected by CORE Participants.

#### 3.2.1. Data Element Group: Elements that May Need to be Requested Several Times

Several of the data elements in the <u>CORE-required Maximum EFT Enrollment Data Set Companion</u> <u>Document</u> can be logically related where each single discrete data element can form a larger grouping or a set of data elements that are logically related, e.g., a bank account number and a taxpayer identification number are typically requested together or should be. Such logical Data Element Groups are shown by assigning a Data Element Group identifier (e.g., DEG1, DEG2, etc.) to the discrete data element included in the set of logically related data elements.

Each Data Element Group (DEG) represents a set of data elements that may need to be collected more than once for a specific context, e.g., multiple bank accounts at a bank with different linked Taxpayer Identification Numbers (TIN)<sup>5</sup> or National Provider Identifiers (NPIs).<sup>6</sup> Examples of the DEGs are Provider Information, Provider Identifiers, and Financial Institution. Multiple uses of the same Data Element Group to collect the same data for another context are allowed by this rule and do not constitute a non-conforming use of the CORE-required Maximum Enrollment Data Set.

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<sup>&</sup>lt;sup>5</sup> A Taxpayer Identification Number (TIN) is an identification number used by the Internal Revenue Service (IRS) in the administration of tax laws. It is issued either by the Social Security Administration (SSA) or by the IRS. A Social Security number (SSN) is issued by the SSA whereas all other TINs are issued by the IRS. https://www.irs.gov/individuals/international-taxpayers/taxpayer-identification-numbers-tin

<sup>&</sup>lt;sup>6</sup> https://www.cms.gov/medicare/regulations-guidance/administrative-simplification

## 3.2.2. Repeatable Data Elements

Bulk enrollment processes involve enrolling multiple providers simultaneously, necessitating the repetition of certain data elements for each provider record within a collective submission; for example, multiple National Provider Identifiers (NPIs) need to be enrolled under a single Taxpayer Identification Number (TIN). The CORE-required Maximum EFT Enrollment Data Elements are designed to be repeatable at the DEG or discrete data element level. Repetition of data elements to accommodate diverse enrollment contexts is allowed by this rule and does not constitute a non-conforming use of the CORE-required Maximum EFT Enrollment Set.

# 3.3. What the Rule Does Not Require

This rule does not require any health plan to:

- Engage in the process of paying for healthcare claims electronically
- Conduct either the X12 v5010 835 or the Healthcare EFT Standards transactions
- Combine EFT with ERA enrollment
- Re-enroll a provider if the provider is already enrolled and receiving the EFT

This rule does not prohibit or require a health plan from obligating a provider to agree to engage in EFT to receive an ERA.

# 3.4. CORE Process for Maintaining CORE-required Maximum EFT Enrollment Data Set

CORE recognizes that experience gained from EFT enrollment may indicate a need to modify the CORErequired EFT Enrollment Data Set to meet emerging industry needs and requires a process for soliciting feedback from the industry on a periodic basis.

CORE accepts maintenance submission requests for the CORE-required EFT Enrollment Data Set on a rolling basis and will convene the Enrollment Data Task Group if substantive submissions and critical needs are identified as defined below:

- Substantive submissions must meet the <u>Enrollment Data Evaluation Criteria for Ongoing</u> Maintenance.
- Critical needs are any adjustment necessary to resolve an issue prohibiting implementation of the current version of the EFT Enrollment Data Set for multiple implementers or to address a regulatory requirement.

If the Enrollment Data Task Group convenes to review a submitted substantive submission or critical needs and agrees to the substantive adjustment(s) to the EFT Enrollment Data Set, a notification is shared with the industry announcing the publication of an updated EFT Enrollment Data Set. Health plans or their business agents have twelve calendar months to update their electronic enrollment systems/forms and paper-based enrollment forms to comply with the published, updated version of the CORE-required EFT Enrollment Data Set. The timeframe starts on the date that CORE publishes the updated version of the Enrollment Data Set to the industry.

## 3.5. Outside the Scope of This Rule

This rule does not address any business relationship between a health plan and its agent, a healthcare provider and its agent, nor their financial institutions.

Outside the scope of this rule is:

- The need to collect other data for other business purposes and such data may be collected at the health plan's discretion
- The method or mechanism for how a health plan exchanges EFT data internally
- The method or mechanism for how a health plan collects EFT data externally

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## 3.6. How the Rule Relates to other Operating Rule Sets

As with other CORE Operating Rules, general CORE policies apply to CORE Payment & Remittance Operating Rules.

#### 3.7. Assumptions

A goal of this rule is to establish a foundation for the secure, successful, and timely enrollment of healthcare providers by health plans to engage in the payment of healthcare claims electronically.

The following assumptions apply to this rule:

- This rule is a component of the larger set of CORE Payment & Remittance Operating Rules; as such, all the CORE Guiding Principles apply to this rule and all other rules.
- To further secure the ACH Network, Nacha, which manages the development, administration, and governance of the ACH Network, continuously enhances its Operating Rules to reduce the opportunity for fraud. Any user of the ACH Network is required to adhere to the <u>Nacha Operating</u> <u>Rules</u>, including Health Plans who originate EFT to providers.
- The CORE-required Maximum EFT Enrollment Data Set is designated for use in EFT enrollment processes. Any collection or application of this data for enrollment in non-EFT payment methods (e.g., virtual credit cards) is not recommended and considered out of scope.

# 4. Rule Requirements

# 4.1. Requirements for a Health Plan, its Agent or Vendors Offering EFT Enrollment

A health plan or its agent or vendors offering EFT enrollment must comply with all requirements specified in this rule when collecting from a healthcare provider or its agent the data elements needed to enroll the healthcare provider for the payment of healthcare claims electronically.

## 4.2. CORE-required Maximum EFT Enrollment Data Elements

A health plan or its agent or vendors offering EFT enrollment is required to collect no more data elements than the maximum data elements defined in the CORE-required Maximum EFT Enrollment Data Set Companion Document.

The CORE-required Maximum EFT Enrollment Data Set Companion Document lists all the CORE-required maximum Individual Data Elements organized by categories of information (Data Element Groups), e.g., Provider Information, Provider Identifiers Information, Federal Agency Information, Retail Pharmacy Information, Financial Institution Information and Submission Information. Both the Individual Data Element name and its associated description must be used by a health plan or its agent or vendors offering EFT enrollment when collecting EFT enrollment data either electronically or via a manual paper-based process. The Individual Data Element Name and its associated description must not be modified.

Data Element Groups represent a set of data elements that may need to be collected more than once for a specific context (Reference §3.2.1 and §3.2.2 above). Multiple uses of the same DEG to collect the same data for another context are allowed by this rule and do not constitute a non-conforming use of the CORE-required Maximum Enrollment Data Set.

A DEG may be designated as required or optional for data collection. Within each DEG, Individual Data Elements are designated as required or optional for data collection.

- When a DEG is designated as required, all the Individual Data Elements designated as required within the DEG must be collected by the health plan; Individual Data Elements designated as optional may be collected depending on the business needs of the health plan.
- When a DEG is designated as optional, the collection of the optional DEG is at the discretion of the health plan. When a health plan exercises its discretion to collect an optional DEG, any included Individual Data Element designated as required must be collected.
- Some required or optional Individual Data Elements are composed of one or more Sub-elements, where a Sub-element is designated as either required or optional for collection. When a health

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plan collects an optional Individual Data Element that is composed of one more optional Subelement, the optional Sub-element may be collected at the discretion of the health plan. When a health plan collects a required Individual Data Element that is composed of one or more optional Sub-elements, the optional Sub-element may be collected at the discretion of the health plan.

Not collecting an Individual Data Element identified as optional does not constitute a non-conforming use of the CORE-required Maximum Enrollment Data Set.

The data elements in the <u>CORE-required Maximum EFT Enrollment Data Set Companion Document</u> are for new enrollments. When an enrollment is being changed or cancelled, the health plan must make available to the provider instructions on the specific procedure to accomplish a change in their enrollment or to cancel their enrollment.

# 4.3. CORE Master Template for Collecting EFT Enrollment Data

# 4.3.1. Master Template for Manual Paper-Based Enrollment

The name of the health plan or its agent or the vendor offering EFT and the purpose of the form will be on the top of the form, e.g., Health Plan X: Electronic Funds Transfer (EFT) Authorization Agreement.

A health plan or its agent or a vendor offering EFT is required to use the format, flow and data set including data element descriptions of the CORE-required Maximum EFT Enrollment Data Set as the CORE Master EFT Enrollment Submission form when using a manual paper-based enrollment method. All CORE-required EFT Enrollment data elements must appear on the paper form in the same order as they appear in the CORE-required Maximum EFT Enrollment Data Set Companion Document.

A health plan or its agent cannot revise or modify:

- The name of a CORE Master EFT Enrollment Data Element Name
- The usage requirement of a CORE Master EFT Enrollment Data Element
- The Data Element Group number of a CORE Master EFT Enrollment Data Element

Beyond the data elements and their flow, a health plan or its agent must:

- Develop and make available to the healthcare provider or its agent specific written instructions and guidance for the healthcare provider or its agent when completing and submitting the enrollment form, including when using paper
- Provide a number to fax and/or a U.S. Postal Service or email address to send the completed form
- Include contact information for the health plan, specifically a telephone number and/or email address to send questions
- Include authorization language for the provider to read and consider
- Include a section in the form that outlines how the provider can access online instructions for how the provider can determine the status of the EFT enrollment
- Clearly label any appendix describing its purpose as it relates to the provider enrolling in EFT
- Inform the provider that it must contact its financial institution to arrange for the delivery of the CORE- required Minimum CCD+ data elements needed for reassociation of the payment and the ERA. See CORE Payment & Remittance (CCD+/835) Reassociation Rule.

# 4.3.2. Master Template for Electronic Enrollment

When electronically enrolling a healthcare provider in EFT, a health plan or its agent must use the CORE Master EFT Enrollment Data Element Name and Sub-element Name as specified in the CORE-required Maximum EFT Enrollment Data Set Companion Document without revision or modification.

When using an XML-based electronic approach, the Data Element Name and Sub-element Name must be used exactly as represented in the table enclosed in angle brackets (i.e., < >) for the standard XML element name and all spaces replaced with an underscore [\_] character e.g., <Provider\_Address>.

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As noted below in §4.4, a health plan or its agent or vendors offering EFT enrollment will offer an electronic way for provider to complete and submit the EFT enrollment. A health plan may use a webbased method for its electronic approach to offering EFT enrollment. The design of the website is restricted by this rule only to the extent that the flow, format, and data set including data element descriptions established by this rule must be followed.

#### 4.4. CORE Electronic Safe Harbor for EFT Enrollment to Occur Electronically

This rule provides an EFT enrollment "Electronic Safe Harbor" by which health plans, healthcare providers, their respective agents, application vendors and intermediaries can be assured will be supported by any trading partner. This EFT Enrollment Data Rule specifies that all health plans and their respective agents must implement and offer to any trading partner (e.g., a healthcare provider) a secured electronic method (actual method to be determined by health plan or its agent) and process for collecting the CORE-required Maximum EFT Enrollment Data Set. As an EFT enrollment "Safe Harbor," this rule:

- DOES NOT require health plans or their agents to discontinue using existing manual and/or paper-based methods and processes to collect the CORE-required Maximum EFT Enrollment Data Set.
- DOES NOT require health plans or their agents to use ONLY an electronic method and process for collecting the CORE-required Maximum EFT Enrollment Data Set.
- **DOES NOT** require an entity to do business with any trading partner or other entity.

CORE expects that in some circumstances, health plans or their agents may agree to use non-electronic methods and mechanisms to achieve the goal of the collection of EFT enrollment data – and that provider trading partners will respond to using this method should they choose to do so.

However, the electronic EFT enrollment "Safe Harbor" mechanism offered by a health plan and its agent MUST be used by the health plan or its agent if requested by a trading partner or its agent. The electronic EFT enrollment "Safe Harbor" mechanism is not limited to single entity enrollments and may include a bulk enrollment. If the health plan or its agent does not believe that this CORE EFT Enrollment Safe Harbor is the best mechanism for a particular trading partner or its agent, it may work with its trading partner to implement a different, mutually agreeable collection method; however, if the trading partner insists on conducting EFT Enrollment electronically, the health plan or its agent must accommodate that request. This clarification is not intended in any way to modify an entity's obligation to exchange electronic transactions as specified by HIPAA or other Federal and state regulations.

### 4.5. Instructions for Electronic Enrollment

A health plan must develop and make available to the healthcare provider or its agent specific written instructions and guidance for the healthcare provider or its agent when providing and submitting the data elements in the <a href="CORE-required Maximum EFT Enrollment Data Set Companion Document">CORE-required Maximum EFT Enrollment Data Set Companion Document</a>. The health plan's specific instructions and guidance are not addressed in this rule.

#### 4.6. Notifications for Electronic Enrollment Submissions

## 4.6.1. Confirmation of Receipt of an Electronic Enrollment Submission

When a provider or its agent clicks "submit," or a similar command button on an electronic enrollment form after completing all data fields, the system must return a submission receipt in 24 hours or less, indicating to the provider or its agent that the completed enrollment form was successfully received and information about the "next steps" for processing the enrollment. This timeframe requirement must be met at least 90 percent of the time per calendar month.

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<sup>&</sup>lt;sup>7</sup> Electronic methods to secure the process for collecting the CORE-required Maximum EFT Enrollment Data Set could include user authentication measures including, multi-factor authentication, the use of security questions, etc.

This confirmation of receipt should be provided for initial enrollment, disenrollment, and enrollment changes. Examples of such information may include, but not limited to:

- Option to print and save a PDF
- View the enrollment status
- The status or an update of a previously submitted request
- Assignment of a transaction or reference control number
- A detailed timestamp, potentially including date, time, and time zone of the submission

#### 4.6.2. Confirmation of Completed Processing of an Electronic Enrollment Submission

When a health plan or its agent successfully processes an enrollment, disenrollment, or enrollment change it must send an electronic notification to the provider or its agent to communicate that the request was completed in 2 weeks or less. This timeframe requirement must be met at least 90 percent of the time per calendar month.

The notification should provide information about enrollment status. Examples of such information may include, but not limited to:

- Status of the enrollment, disenrollment, or change
- Effective date
- Estimated date of first EFT and/or ERA transaction delivery; or date of last if a disenrollment

#### 4.7. Disclosure of Applicable EFT Fees

A health plan or its agent must disclose any associated fees for receiving EFT payments that are incurred to the provider as part of the EFT enrollment process when such fees are known.

# 4.8. Alternative Electronic Payments Opt-in and Opt-out

A health plan or its agent must provide readily accessible guidance on how a provider can either opt in or opt out of non-EFT electronic payment methods (e.g., virtual credit card) or additional value-added services, if offered. The guidance, which is to be determined by the health plan or its agent, must include:

- Instructions on how to opt-in or opt-out at any time
- Disclosure of associated fees, if known
- Provider consent process during opt-in

The list is not intended to be either exhaustive or prohibitive as the specific details of trading partner relationships and payment agreements are outside the scope of this operating rule.

A provider enrolled in EFT must receive notification and provide informed consent before any transition to an alternative electronic payment method can occur.

#### 4.9. Time Frame for Rule Compliance

Not later than the date that is six months after the compliance date specified in any Federal regulation adopting this rule, a health plan or its agent that uses a paper-based form to collect and submit the CORE-required Maximum EFT Enrollment Data Set must convert <u>all</u> its paper-based forms to comply with the data set specified in this rule. Should such paper forms be available at provider offices or other locations, it is expected that such paper-based forms will be replaced.

If a health plan or its agent does not use a paper-based manual method and process to collect the CORE-required Maximum EFT Enrollment Data Set as of the compliance date specified in any Federal regulation adopting this rule, it is not required by this rule to implement a paper-based manual process on or after the compliance date.

It will be expected that all electronic EFT enrollment will meet this rule requirement and that of the compliance date, and that the health plan or its agent will inform its providers that an electronic option is now available, if not previously available.

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# 5. Conformance Requirements

Conformance with this rule is considered achieved when all the required detailed step-by-step test scripts specified in the Payment & Remittance CORE Certification Test Suite are successfully passed.

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